

Message Text

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ACTION EUR-25

INFO OCT-01 ADP-00 CIAE-00 PM-07 INR-10 L-03 NEA-10

NSAE-00 PA-03 RSC-01 PRS-01 USIA-12 TRSE-00 MBFR-03

SAJ-01 DODE-00 NSC-10 SS-15 OMB-01 CU-04 IO-13 OIC-04

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AMEMBASSY MOSCOW

C O N F I D E N T I A L USNATO 3368

E.O. 11652: GDS

TAGS: PFOR

SUBJECT: CSCE - ALLIED EVALUATIONS OF FIRST STAGE

1. SUMMARY: REPORTS BY SEVERAL DELEGATIONS AT JULY 12 SENIOR POLADS MEETING REVEALED GENERAL AGREEMENT THAT FIRST STAGE OF CSCE HAD RESULTED IN ACCENTUATION OF EAST-WEST DIFFERENCES, THAT THE ESSENTIAL PART OF THE WORK ON CSCE REMAINED AHEAD, AND THAT ALLIED COHESION WOULD BE ESSENTIAL IF FAVORABLE RESULTS WERE TO BE OBTAINED DURING SECOND STAGE. ON INSTRUCTIONS, CANADIAN REP "OFFICIALLY REGRETED" IMPLICATION IN JOBERT SPEECH AND "EXPLANATORY" PAPER TABLED BY FRENCH THAT NORTH AMERICA WAS SOMEHOW EXCLUDED FROM WORK OF CSCE. END SUMMARY

2. CANADIAN, FRG, ITALIAN, AND UK REPS PRESENTED ASSESSMENTS OF FIRST STAGE WHICH GENERALLY AGREED THAT: A) NARROWING OF DIFFERENCES BETWEEN EAST AND WEST WHICH SEEMED TO HAVE DEVELOPED AT END OF MPT WAS REVERSED DURING FIRST STAGE AND DIFFERENCES WERE IN FACT ACCENTRUATED; B) USSR WILL INSIST AT SECOND STAGE ON WHAT AMONTS TO CREATION OF REGIONAL EUROPEAN INTERNATIONAL LAW AND ALLIES MUST RESIST THIS; C) ALLIES MUST NOT LOSE SIGHT OF NEED TO SECURE INCLUSION INPRINCIPLES DELCARATION OF LANGUAGE REJECT-
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ING BREZHNEV DOCTRINE; C) SOVIETS WILL ATTEMPT TO REINTERPRET THE MPT FINAL RECOMMENDATIONS IN MANNER FAVORABLE TO THEIR INTERESTS, AND ALLIES MUST BE ON GUARD; E) ESSENTIAL PART OF CSCE WORK REMAINS AHEAD AND GOING WILL BE TOUGH AT SECOND STAGE; AND

F) ALLIED SUCCESSES AT MPT RESULTED FROM THEIR COHESION AND DETAILED PREPARATIONS, BOTH OF WHICH WILL BE ESSENTIAL DURING SECOND STAGE IF ALLIES ARE TO HAVE CHANCE OF REALIZING THEIR GOALS FOR CSCE. ON LATTER POINT, FRG REPORTED THAT AS RESULT OF LENGTHY AND DETAILED STUDIES LEADING UP TO MPT, ALLIED DELEGATIONS HAD DEVELOPED SUCH A LARGE AREA OF COMMON UNDERSTANDING THAT MINISTERIAL SPEECHES DURING FIRST STAGE APPEARED TO HAVE BEEN CLOSELY COORDINATED, ALTHOUGH THIS HAD NOT BEEN CASE.

3. CANADIAN REP EXPRESSED OTTAWA'S SATISFACTION THAT AS RESULT OF REQUESTS BY OTHER ALLIES, FRENCH HAD RELENTED ON PROPOSAL TO TABLE DRAFT FINAL DOCUMENTS ON CULTURAL RELATIONS (TEXTS USNATO 3079 NOTAL) DURING FIRST STAGE AND HAD TABLED "EXPLANATORY" DOCUMENTS INSTEAD. HOWEVER, CANADIAN REP ADDED THAT HE HAD BEEN INSTRUCTED "FORMALLY TO REGRET" FACT THAT THESE "EXPLANATORY" PAPERS WERE DRAFTED IN SUCH A WAY AS TO QUESTION CANADIAN/U.S. PARTICIPATION IN POST-CSCE EUROPEAN CULTURAL RELATIONS COOPERATION, DESPITE FACT THAT MOST MEMBERS OF SPC HAD OBJECTED TO THIS TENDENCY IN FRENCH DRAFT FINAL DOCUMENTS. IN CANADIAN VIEW, FRENCH POSITION WAS PARTICULARLY OBJECTIONABLE SINCE EVEN WARSAW PACT STATES HAD ABANDONED PREVIOUS EFFORT TO DRAW DISTINCTION BETWEEN EUROPEAN AND NORTH AMERICAN CSCE PARTICIPANTS. IN POINTED ALLUSION TO JOBERT'S HELSINKI SPEECH, CANADIAN REP CLOSED WITH EXPRESSION OF HOPE THAT "35 CSCE PARTICIPANTS", (NOT "33 EUROPEAN COUNTRIES"), HAD EMBARKED ON MAJOR ENTERPRISE. FRENCH REP DID NOT RESPOND. (COMMENT: CANADIAN REP ADVISED SUBSEQUENTLY THAT OTTAWA INTERPRETED TENDENCY OF FRENCH PAPERS ON CULTURAL RELATIONS TO EXCLUDE U.S. AND CANADA, WHICH WAS ALSO PRESENT IN JOBERT'S SPEECH, AS SIGN OF FRENCH ANNOYANCE OVER ADMISSION OF U.S. AND CANADA TO UNESCO'S EUROPEAN REGIONAL GROUP. IN CANADIAN VIEW, FRENCH MAY BE TRYING TO CIRCUMVENT THAT DECISION BY CASTING POST-CSCE CULTURAL COOPERATION IN TERMS WHICH WOULD EXCLUDE U.S. AND CANADA. FRG DELOFF, WHO WAS IN HELSINKI, INFORMED US THAT FRENCH DECISION TO TABLE "EXPLANATORY" PAPERS ON CULTURAL COOPERATION RATHER THAN DRAFT FINAL DOCUMENTS WAS TAKEN AFTER LONG AND ACRIMONIOUS MEETING JULY 5 OF EC CSCE SUBCOMMITTEE (WHICH LASTED FROM 2100 TO 0100 HOURS). MAJOR SUBJECT AT THAT MEETING WAS FRENCH DRAFT CONFIDENTIAL

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DECLARATION ON PRINCIPLES (USNATO 3215 NOTAL), WHICH FRENCH FINALLY AGREED NOT TO TABLE AFTER OTHER EIGHT OBJECTED VERY STRONGLY. END COMMENT.)

4. CANADIAN REP ALSO REPORTED BRIEFLY ON CONVERSATION BETWEEN SOVIET FONMIN GROMYKO AND SHARP IN WHICH GROMYKO COMPLAINED THAT SOME WESTERN COUNTRIES WISHED AVOID BASIC ISSUES OF EUROPEAN SECURITY AND DISCUSS SUBJECTS SUCH AS VISA ISSUANCE, WHICH GROMYKO TERMED "CHEAP PROPAGANDA." ACCORDING TO GROMYKO, "PREVENTING WAR AND ENHANCING SECURITY" WERE MAJOR PURPOSES OF CSCE, AND HE SAID IT WAS ABSURD TO WORRY THAT "SOMEONE IS NOT ABLE TO MARRY SOMEONE ELSE IF WE ARE ALL DEAD." UK REP NOTED THAT SOVIETS CLEARLY SEE MAJOR DANGERS IN AGENDA ITEM THREE AND

WERE PREPARING "DFENSE IN DEPTH." HE ADDED THAT LONDON WAS
"DEPRESSED" WITH INSISTENCE OF WARSAW PACT COUNTRIES DURING FIRST
STAGE ON BASIC DIFFERENCES BETWEEN EASTERN AND ESTERN SOCIETIES.

5. SEE SEPTEL FOR REPORT ON DISCUSSION OF FURTHER CSCE WORK
PROGRAM.
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